

Message Text

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21

ACTION IO-03

INFO OCT-01 ISO-00 AF-04 ARA-10 EA-07 EUR-10 NEA-06 RSC-01

CIAE-00 DODE-00 PM-03 H-01 INR-10 L-02 NSAE-00 NSC-07

PA-01 PRS-01 SP-02 SS-14 USIA-04 OMB-01 AID-05 ABF-01

TRSE-00 COME-00 EB-03 ACDA-10 DRC-01 /108 W

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TO SECSTATE WASHDC 6225

C O N F I D E N T I A L USUN 3923

E.O. 11652: GDS

TAGS: PFOR, AORG, UN

SUBJ: UNEF:UNDOF FINANCING

1. SOVIET DEP PERMREP (AND 5TH COMMITTEE REP) SAFRONCHUK
ASKED TO MEET WITH AMB SCHAUFLE MORNING OCT 10 TO DISCUSS
UNEF/UNDOF FINANCING.

2. SAFRONCHUK OPENED CONVERSATION BY POINTING OUT THAT
SYG'S ESTIMATED COSTS FOR FIRST YEAR'S OPERATIONS EXCEED
ESTIMATES CONTAINED HIS REPORT (S/11052/REV 1) BY ALMOST
40 PERCENT AND THAT SECURITY COUNCIL HAD NOT AUTHORIZED
EXPENDITURES BEYOND ESTIMATES CONTAINED THAT REPORT. HE
SAID THAT IN SOVIET VIEW REIMBURSEMENT TO CONTINGENTS
SHOULD BE MADE FROM THOSE FUNDS WHICH REMAIN FROM FIRST
YEAR'S OPERATIONS, I.E. CA \$175 PER MONTH PER MAN. HE HAD
HEARD THAT SOME COUNTRIES HAD THREATENED TO WITHDRAW THEIR
CONTINGENTS UNDER THOSE CIRCUMSTANCES BUT WITH ALL THE
MEMBERS OF THE UN WE SHOULD BE ABLE TO REPLACE THEM, ON
THE BASIS OF EQUITABLE GEOGRAPHICAL DISTRIBUTION, OF
COURSE,

3. HE SAID SOVIETS HAD NO DESIRE TO DELAY OR COMPLICATE
RENEWAL OF MANDATE AND THEREFORE WOULD WELCOME US VIEWS
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ON POSSIBILITY OF ACTING ON ONE REPORT OF SYG WHICH WOULD
DEAL ONLY WITH NEXT PERIOD OF SIX MONTHS, INCLUDING COSTS.

SYG COULD THEN SUBMIT SECOND REPORT ON OPERATIONS AND COSTS TO DATE AND SECURITY COUNCIL COULD DECIDE WHETHER TO ACCEPT HIGHER COST FIGURE, CUT IT BACK, OR INSIST ON MAINTAINING ORIGINAL COST ESTIMATE. SOVIET UNION REGARDS THIS QUESTION AS SO IMPORTANT THAT IT WISHES TO FIND COMMON US/USSR POSITION IN ORDER TO AVOID BEING STEAM-ROLLED BY THIRD WORLD.

4. SCHAUFELER POINTED OUT THAT US CONCERN WAS EQUAL TO THAT OF SOVIETS. HOWEVER, SYG'S REPORT (S/11052/REV 1) HAD MADE IT PERFECTLY CLEAR THAT THESE WERE ESTIMATES BASED ON INCOMPLETE INFORMATION. THEREFORE INCREASED COSTS SHOULD NOT HAVE BEEN UNEXPECTED AND RESULTED FROM SUBSEQUENT DETERMINATION OF FORCE'S NEEDS, INFLATION AND FACT THAT REIMBURSEMENT FORMULA HAD NOT YET BEEN FIXED.

5. SCHAUFELER WENT ON TO SAY THAT INsofar AS THE INCREASED COSTS WOULD BE DUE TO REIMBURSEMENT FORMULA HE BLAMED SOVIETS DIRECTLY FOR OPENING UP THE PANDORA'S BOX IN SECURITY COUNCIL CONSULTATIONS BY INSISTING ON EQUAL PAY FOR EQUAL WORK. HE REMINDED SAFRONCHUK THAT HE HAD ASKED SEVERAL MONTHS EARLIER WHETHER SOVIETS COULD ACCEPT A REIMBURSEMENT FORMULA WHICH RESULTED IN PROFITS TO SOME TROOP CONTRIBUTORS. SAFRONCHUK DID NOT DISPUTE CHARGE BUT SAID, IN FINANCIAL MATTERS, SOVIETS "NOT IDEOLOGICAL BUT PRAGMATIC".

6. REGARDING SAFRONCHUK'S PROPOSAL ABOUT TWO REPORTS AND TWO SEPARATE ACTIONS BY SECURITY COUNCIL, SCHAUFELER POINTED OUT THAT SOVIET AND US VIEWS ON FINANCING WERE NOT IDENTICAL. US BELIEVES THAT SC ACTIONS INsofar AS THEY REPRESENT EXPENSES FOR THE ORGANIZATION MUST BE APPROVED BY ACABQ, FIFTH COMMITTEE AND GENERAL ASSEMBLY WHICH IS ONLY UN ORGAN AUTHORIZED TO APPROPRIATE FUNDS.

7. SAFRONCHUK INTERJECTED HERE THAT WE COULD NOT LET GA APPROVE HIGHER EXPENDITURES THAN THOSE APPROVED BY SC. SCHAUFELER POINTED OUT THAT ACABQ AND FIFTH COMMITTEE WERE EFFECTIVE BRAKES ON GA AND AT NO TIME IN PAST HAD GA APPROPRIATED MORE MONEY FOR PEACEKEEPING OPERATION THAN WAS
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TACITLY ACCEPTABLE TO SC.

8. SAFRONCHUK ADMITTED THERE IS DIFFERENT PHILOSOPHY ON THIS VIEW BUT REITERATED SOVIET CONCERN THAT GA MAJORITY COULD ACT CONTRARY TO WISHES OF US AND USSR WHICH ARE LARGEST CONTRIBUTORS.

9. SCHAUFELER SAID THAT US WOULD LOOK AT SOVIET SUGGESTION AND THAT WE WOULD BE BACK IN TOUCH AFTER TROOP CONTRIBUTORS MEETING OCT 11. SYG HAS ASKED US, UK AND FRANCE TO

MEET WITH HIM MORNING OCT 12 ON HIS SUBJECT. WE ASSUME
THAT HE WILL ALSO BE MEETING WITH USSR.
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